

Message Text

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ACTION IO-14

INFO OCT-01 ARA-16 AF-10 EUR-25 NEA-10 EA-11 ISO-00

ACDA-19 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 SPC-03 PA-04 PRS-01 RSC-01 SCI-06

SS-20 USIA-15 SAJ-01 DRC-01 /191 W

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R 240133Z NOV 73

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC 1442

INFO AMEMBASSY BELGRADE

AMEMBASSY BRASILIA

AMEMBASSY LONDON

AMEMBASSY MEXICO

AMEMBASSY OTTAWA

USMISSION GENEVA

USMISSION NATO

AMEMBASSY CANBERRA

C O N F I D E N T I A L USUN 5068

DISTO

E.O. 11652: GDS

TAGS: PARM

SUBJ: DISARMAMENT: NON-ALIGNED CHEMICAL WEAPONS RESOLUTION

1. SUMMARY: FURTHER EFFORT WAS MADE BY DELS OF US, UK, CANADA AND AUSTRALIA, THROUGH STATEMENTS IN DEBATE ON CW ITEM, TO INFLUENCE NON-ALIGNED CO-SPONSORS OF CW RES TO MAKE CHANGES THAT WOULD PERMIT US TO VOTE FOR RES. VOTING ON ITEM WAS PUT OFF AND YUGOSLAV DEL CONDUCTED NEW ROUND OF CONSULTATIONS. HOWEVER, SEVERAL NON-ALIGNED CO-SPONSORING DELS ADAMANTLY REFUSED TO MAKE CHANGES WE DESIRED. ALTHOUGH YUGOSLAV AND MEXICAN DELS' ATTITUDES HAD BECOME MORE FLEXIBLE AND THEY WERE PREPARED TO GO ALONG WITH OUR REQUEST, THEY WERE NOT PREPARED TO

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PROCEED UNLESS ENTIRE COSPONSOR GROUP AGREED. WE AND UK AND

CANADIAN DELS HAVE CONCLUDED THAT FURTHER EFFORT TO SECURE AMENDMENTS IS NOT WARRANTED, AND THEREFORE WE WILL ABSTAIN, IN ACCORDANCE WITH OUR INSTRUCTIONS, WHEN RES IS PUT TO VOTE ON MONDAY AFTERNOON. END SUMMARY.

2. DURING NOV 22 FIRST COMMITTEE CONSIDERATION OF DRAFT CW NON-ALIGNED RES, DELS OF CANADA, UK, AUSTRALIA -, \$ 7 .-\$ 3 5-53.3,5 74&8,& 5#-5 90 0-4- 3 OF RES SHOULD FOLLOW EXACTLY THE LANGUAGE OF ARTICLE IX OF THE BW CONVENTION AND POINTING OUT THAT THE RES IN ITS FIRST PREAMBULAR PARA SHOULD NOT REAFFIRM A PAST RESOLUTION WHICH HAD BEEN AS CONTENTIOUS AS RES 2603A OF 1969. BRAZILIAN REP MADE STATEMENT THAT HE WOULD HAVE PREFERRED THAT OP PARA 3 REFER TO "EFFECTIVE PROHIBITION"; PRECISE FOLLOWING OF BW CONVENTION LANGUAGE WITH REFERENCE TO "EFFECTIVE MEASURES" WOULD BE ACCEPTABLE TO BRAZILIAN DEL BUT WAS NOT NECESSARY IN ITS VIEWS.

3. DURING THE FIRST COMMITTEE MEETING WE CONTINUED TO LOBBY WITH VARIOUS NON-ALIGNED DELS. MEXICO AND LEBANESE DELS, AT OUR REQUEST, PRIVATELY URGED YUGOSLAV DEL TO ANNOUNCE THAT CO-SPONSORS, IN VIEW OF STATEMENTS MADE IN COMMITTEE, WOULD RECONSIDER THE LANGUAGE OF THEIR RES. MIJHALOVIC (YUGOSLAVIA) ACCEDED TO THIS REQUEST AND CONSEQUENTLY VOTING DID NOT TAKE PLACE ON NOV 22.

4. DURING AFTERNOON OF NOV 22 NINE CO-SPONSORS OF THE NON-ALIGNED RES HELD MEETING AT WHICH CONSENSUS, WE LEARNED LATER, WAS TO CHANGE RES SO THAT IT WOULD "RECALL", RATHER THAN "REAFFIRM", ALL OF RES 2603 (INCLUDING PART A), AND TO CHANGE OP PARA 3 ONLY TO ADD THE WORD "EFFECTIVE" BEFORE "PROHIBITION", BUT NOT TO ADD REFERENCE TO "EFFECTIVE MEASURES" NOR TO DELETE THE WORD "AN" IN PHRASE "REACHING AN EARLY AGREEMENT."

5. ON MORNING OF NOV 23, MIJHALOVIC TOLD US THAT WHILE ACCEPTANCE OF ABOVE CHANGES REPRESENTED INITIAL CONSENSUS OF GROUP, HE WOULD NOT EXCLUDE FURTHER CONSIDERATION LEADING TO FULL ACQUIESCENCE IN OUR SUGGESTIONS. HOWEVER, HE NEEDED TO CONSULT ALL OTHER CO-SPONSORS AND HE WOULD CONFIDENTIAL

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INFORM THEM THAT MAKING MINIMAL CHANGE REQUESTED BY BRAZIL AND REFLECTED IN INITIAL CONSENSUS OF CO-SPONSORS' MEETING WOULD NOT RESULT IN AFFIRMATIVE VOTE BY US OR UK. MIJHALOVIC ADDED THAT HIS DEL HAD NOW DECIDED THAT IT COULD GO ALONG WITH US SUGGESTIONS IF OTHER CO-SPONSORS WOULD ALSO DO SO. MARIN (MEXICO) TOOK SAME POSITION WITH US.

6. AT END OF THE MORNING, HOWEVER, MIJHALOVIC REPORTED THAT

"TWO OR THREE" DELS WERE ABSOLUTELY ADAMANT IN REFUSING TO GO ALONG WITH REFERENCE TO "EFFECTIVE MEASURES" AS IN THE BW CONVENTION. HE IDENTIFIED INDIA AND SRI LANKA AS SAYING THAT IF THIS CHANGE WERE MADE, OR IF REFERENCE IN FIRST PREAMBULAR PARA WAS ONLY TO 2603B, THEN THEY WOULD LEAVE GROUP OF CO-SPONSORS AND VOTE AGAINST RES. WE TRIED OUT VARIOUS PROCEDURAL DEVICES INCLUDING SUGGESTION THAT CO-SPONSORS MIGHT NOT THEMSELVES HAVE TO PROPOSE CHANGE BUT AGREE SIMPLY NOT TO VOTE NEGATIVELY IF WE TOOK RESPONSIBILITY OF PROPOSING THE CHANGES. MIJHALOVIC, WHO LIKED IDEA, TRIED OUT THIS AND OTHER PROCEDURAL POSSIBILITIES, BUT TO NO AVAIL. HE ALSO TOLD US THAT HE PERSONALLY HAD URGED EVERY POSSIBLE ARGUMENT ON INDIAN AND SRI LANKA DELS IN BEHALF OF COOPERATION AND FLEXIBILITY SO WE COULD VOTE FOR RES.

7. MIJHALOVIC CONCLUDED THAT THERE WAS NO FURTHER POSSIBILITY OF GETTING CO-SPONSORS AS A GROUP TO ACCEPT OUR SUGGESTIONS AND THAT OUR ONLY REMAINING ALTERNATIVE WAS TO PRESS A FORMAL AMENDMENT. HE SAID THAT YUGOSLAV DEL, BY ITSELF, WOULD NOT VOTE AGAINST SUCH AN AMENDMENT, BUT IF OTHER CO-SPONSORS VOTED NO, IT WOULD FEEL COMPELLED TO JOIN THEM IN VOTING NO AND HE THOUGHT THIS WOULD BE THE CASE FOR VIRTUALLY ALL, IF NOT ALL, OF THE CO-SPONSORS. AMB BORCH (DENMARK), WHO IS COMMITTEE ONE CHAIRMAN AND WHO WAS BRIEFED ON SITUATION, SAID THAT HE UNDERSTOOD AND SYMPATHIZED WITH OUR POSITION. HOWEVER, HE PERSONALLY BELIEVED IT WOULD NOT BE DESIRABLE FOR US TO PRESS A FORMAL AMENDMENT FROM THE FLOOR SINCE, GIVEN THE MOOD OF THE COMMITTEE, HE FELT THIS MIGHT LEAD QUITE A FEW DELS WHO IN FACT DO NOT DISAGREE WITH OUR VIEW OF THE ISSUES TO VOTE NEGATIVELY ON THE AMENDMENT OUT OF CONSIDERATION OF NON-ALIGNED SOLIDARITY.

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8. AFTERNOON OF NOV 23 WE CONSULTED UK AND CANADIAN DELS AS TO BEST COURSE OF ACTION. ALL OF US AGREED THAT NO PRACTICAL POSSIBILITY FOR NEGOTIATED SETTLEMENT REMAINED AND THAT IT WOULD NOT SEEM FEASIBLE TACTIC TO PRESS FORMALLY FOR AMENDMENTS. IF NON-ALIGNED CO-SPONSORS CALLED FOR SUPPORT FROM OTHER NON-ALIGNED IT WOULD BE VIRTUALLY IMPOSSIBLE FOR OUR AMENDMENT TO CARRY.

9. CHAIRMAN OF COMMITTEE ONE HAS SCHEDULED VOTING ON CW RES FOR AFTERNOON OF NOV 26. IN ACCORDANCE WITH OUR INSTRUCTIONS, WE PLAN TO ABSTAIN SINCE RES WILL NOT TRACK WITH LANGUAGE OF BW CONVENTION IN THAT IT WILL NOT CONTAIN REFERENCE TO "EFFECTIVE MEASURES". WE UNDERSTAND IT IS PRESENT INTENTION OF COSPONSORS TO INTRODUCE MINIMAL

CHANGES DESCRIBED IN PARA 4 ABOVE.

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